

Kwanlin Dün First Nation Annual Report 2009-2010



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Message from the Chief

The fiscal year covered by this annual report (2009-10) represents our fourth year of implementing our Final and Self-Government Agreements. As we have moved forward on implementing our agreements, we have encountered many challenges, and many successes.

Capacity building and jobs were a focus this past fiscal year. We spent considerable time implementing the economic provisions of our agreement (Chapter 22) and KDFN staff successfully created many employment and capacity building opportunities for our citizens on a number of development projects. In total, over 60 Kwanlin Dün citizens filled jobs related to Yukon Asset Construction Agreements. Our staff also successfully negotiated funding and leasing arrangements for the Cultural Centre and Whitehorse Library and we started construction in the spring of 2010. Additionally, we have been involved in a joint venture with Dominion in the construction of the new Whitehorse Correctional Centre.

Strengthening our governance structures and policies also kept us busy in 2009-10. We developed proposals to restructure our government departments to align program functions and serve citizens more effectively. These changes were implemented on April 1, 2010.

We also initiated the Beneficiary Referendum on three very important policies as required by our Constitution. The referendum campaign successfully reached out to beneficiaries in the Yukon and outside. The final vote in June 2010 gave Kwanlin Dün a strong mandate to set up trust fund for our land claims money and to begin a process to involve citizens in the development of an Investment Governance Act and a Settlement Land Act.

Healing together was also an important theme of the past year. In 2009, we commemorated the demolition of Yukon Hall in the spring with a cleansing ceremony at the building. In the fall, KDFN hosted hundreds of residential school survivors and family members from across the Yukon and northern BC for a three-day healing gathering and celebration potlatch. Additionally, our staff and many community members spent months last year developing a new land-based healing camps for Jackson Lake. The pilot projects were successfully carried out this past summer and KDFN is now focused on securing funding for an ongoing land-based healing program.

A significant challenge we face in the future relates to our agreements and relations with the federal and territorial governments.

Our Financial Transfer Agreement (FTA) provides us with the money for our government operations, and programs and services. This coming year, we will be negotiating with the federal government for a new five-year funding agreement. However, the federal government is currently in negotiations with the first seven Yukon First Nations that signed their agreements in the 1990s and we are concerned these negotiations may set a poor precedent for our negotiations.

We are working with the three other Yukon First Nations whose land claim agreements became legal after 2002 (Ta'an Kwach'an Council, Kluane First Nation and Carcross/Tagish First Nation) to ensure that the provisions of the FTAs with the other seven First Nations will not negatively effect our five-year agreements. In particular, we are concerned about the federal position related to any revenues we raise from our economic activities, and how dollar amounts are calculated. As part of our negotiation preparations, we are undertaking an extensive review of our financial picture for the past five years and developing projected plans for the next 3-5 years.

Additionally, our Program and Services Transfer Agreement (PSTA) proposals related to taking on jurisdiction for Education and Child Welfare Services have stalled due to a lack of response of both the federal and territorial governments. Despite our efforts to engage the governments in negotiations, both governments are declining to meet or effectively engage in negotiations. There is clearly bad faith shown by both governments: none of the Yukon First Nations have successfully completed transfer of the matters listed in our self government agreements. KDFN will continue to work with the other First Nations in our efforts to take control of important programs and services. However, we are also reviewing our options for other actions on these matters.

As we move forward, KDFN is committed to informing and consulting its citizens on important negotiations, policies, plans and legislation. We look forward to building on the very strong involvement of our beneficiaries in the recent referendum and will be developing consultation and communications processes to keep our citizens informed and involved in their government. The challenge of our Nation is to find the means to work together for the future benefit of all our citizens.



Chief Mike Smith

Department Reports

Community Services

In 2009-10, Community Services was made up of two programs: Capital Projects; and Housing.

Major Initiatives

CAPITAL

The Capital department has been working under the direction of Chief and Council to create a healthy & safe community for all KDFN citizens.

Some of the projects that have been completed & are currently underway :

KDFN Cultural Centre

This project began in the fall of 2009 with site preparation and soil remediation. This facility will bring a sense of pride to our heritage and will also create many cultural opportunities for KDFN citizens.

Back To The Land

This land-based project provides employment to KDFN members, while encouraging a connection with the land in Kwanlin Dün settlement areas. It began in 2009-10 with some land based work at Jackson Lake, Fish Lake and in the McIntyre community This included Firesmart work, woodcutting, community cleanup, and trail maintenance.

Community Buildings

Every year, Capital works on maintaining Kwanlin Dün building such as the NaKwa Taku potlatch house and the Health Centre, fixing the exterior, installing new parking rails or painting the insides. Capital recently installed an additional modular office unit to house the Governance Secretariat, Economic Development and Capital Projects.

Firesmart

Firesmart for 2009-10 took place in the Ingram subdivision area. The project employed six KDFN workers for eight weeks and improved the fire safety of the area.

Kwanlin Dün have been recognized by YTG Wildland Fire department, as top performers in the Firesmart program.

Elder Housing

The Elder's Housing project was completed in the Fall of 2009. The project consisted of the construction of four energy efficient houses with handicapped access. These homes have been assigned to KDFN Elders.

Additionally, two cabins were built for Elders on their land selections. One was at Rosie Charlie's Fish lake camp and the other was for Louie Smith at Marsh lake. As these units were constructed by Kwanlin Dün tradesmen they provided substantial employment in the community.



Community Services helps to keep Kwanlin Dün buildings in shape by doing repairs, renovating office space when needed and general upkeep. In the fall of 2009 it completed four energy-efficient and accessible homes for our Elders.



Community Services and Economic Development are both involved in making the Cultural Centre become a reality. At a recent community meeting, Economic Development staff talked to KDFN citizens about plans for the new centre.

HOUSING

Housing believes that it is important to work together with our tenants to improve the overall housing situation. As part of this, we encourage tenants to perform basic home maintenance. This past year has been challenging due to a high turnover of management. We have also experienced financial challenges based on the CMHC requirement for income verification for our tenants.

However, there are six KDFN homes that have had their mortgages paid out, meaning KDFN now fully owns these homes. Every year there are more houses coming off of the CMHC mortgage list.

Future Directions – Capital

As of April 2010, Capital Projects has been moved its location to the Governance office unit in order to work more closely with Economic Development.

In the coming year, the Cultural Centre will be a strong focus of our work. The Centre will be completed in the fall of 2011 with a grand opening in the spring of 2012.

Additionally, as part of our Back to the Land initiative, we will be developing a Fish Camp on the Yukon River in the area below Mountainview golf course.

This project will provide a safe area for KDFN members to gather & practice traditional pursuits. It will include a boat launch, picnic tables, metal fire pits, fish smoking racks and a gated access road.

Capital will also continue Firesmart project. In 2010, we will be working on Lot 226, supporting the KDFN clean-up of this area and employing KDFN citizens.

Future Directions - Housing

Housing will be working on the following initiatives as part of our efforts to create a stronger housing program and a safe and healthy community:

- Providing education about basic housing maintenance and encouraging our citizens to contribute their energy towards helping Housing to achieve our goals.
- Developing a plan to provide renovations to houses that are failing to meet the health and safety standards. Due to funding restrictions, we are directing our energy towards dealing with emergency situations and taking care to ensure the health & safety of all KDFN citizens.
- Working towards increasing the energy efficiency of all KDFN houses.
- Working towards providing the opportunity for KDFN citizens to build their own homes on Kwanlin Dün land.
- acquiring income verification from our housing tenants. This will help us to alleviate the CMHC subsidy claw backs that have put us in a deficit situation.
- Researching creative housing solutions that will work for Kwanlin Dün people. For example, we are looking at success stories from other First Nations in Canada.
- Building a strong staff team in the housing environment in order to improve the current system.

Economic Development

Major Initiatives

Kwanlin Dün Cultural Centre

Over the last year, the planning for the Cultural Centre has progressed significantly and construction was initiated in April 2010. The facility, which is being built by the Dominion-Kwanlin Dün Joint Venture, is on schedule to be framed and closed to weather by fall of 2010.

We secured grant money from Heritage Canada and the Government of Yukon's Community Development Fund which allows us to proceed with the design of exhibits and the hiring of key staff.

The total cost for the cultural centre is \$24.5 million. Most of the funding for this project will flow through the Canada Strategic Infrastructure Fund (CSIF) in the amount of \$14.8 million. KDFN will also contribute \$8.9 million. Most of this money comes from the Collateral Agreement which was part of our land claims package. About \$3.9 million of our investment will be recovered in the first ten years through money paid to us for the lease of the library.

Yukon Asset Construction Agreements (YACAs)

Kwanlin Dün's land claim agreements require that large projects in our traditional territory provide benefits to Kwanlin Dün and its citizens. These

benefits are negotiated in agreements called "Yukon Asset Construction Agreements" (YACAs for short).

Benefit agreements for four Yukon Government construction projects were negotiated in 2009-10. One project involves the Whistle Bend development in the Porter Creek area. This agreement provides benefits in employment opportunities, capacity building and training for a total of \$2.4 million. We also have agreements with the Yukon Housing Corporation for its Senior's Residential Housing Development, Energy, Mines and Resources for its Research & Storage Facility, and a proposed agreement with Community Services for its Integrated Emergency Response Facility. These three projects will provide benefits in employment opportunities, capacity building and training to a total of \$2.1 million.

In addition to negotiating new agreements, Economic Development facilitated the implementation of the following YACA benefits:

- *Whitehorse Airport International Terminal*: Kwanlin Dün art commissions valued at \$20,000 were awarded to four Kwanlin Dün artists.
- *Ingram 6-plex*: KDFN's construction company, 42135 Yukon Inc., completed construction on the six-dwelling social housing unit. This project provided employment for 12 Kwanlin Dün

42135 Yukon Inc. constructed the Transitional Women's Living Unit. The project provided work for nine full-time and additional part-time KDFN citizens.



citizens and built our reputation for delivering well managed, high quality, Super Green construction projects at competitive cost. Its success has resulted in potential future project opportunities with Yukon Housing Corporation.

- *Whitehorse Corrections Centre:* 42135 Yukon Inc. constructed the Transitional Women’s Living Unit, which provided employment for nine full-time and additional part-time KDFN citizens.

In total, over 60 Kwanlin Dün citizens and beneficiaries filled employment positions related to Yukon Asset Construction Agreements. These jobs involved construction, work within the Yukon government and some private sector jobs.

42135 Yukon Inc.

Kwanlin Dün’s construction company, 42135 Yukon Inc. hired a General Manager and achieved the many milestones in 2009-10:

- Construction of Transitional Women’s Living Unit was successfully wrapped up.

- Construction of “Super green” 6 Plex at Ingram subdivision.
- Award of contract for the clearing and grubbing of 50 hectares at the Whistle Bend subdivision.
- Renovation of KDFN’s Ashae Daycare.
- Award of a temporary Certificate of Recognition (COR) for demonstrating the development and implementation of an effective Health and Safety Policy. This policy ensures the safety of our employees and also makes 42135 eligible to tender for Government of Yukon Contracts.
- Implementation of Dominion-Kwanlin Dün Joint Venture agreements for the correctional centre and cultural centre projects. These agreements provide employment opportunities for KDFN staff and for citizens working on site at these projects.
- Successful construction work in support of Housing and Justice departments at KDFN.

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Economic Development negotiates construction agreements on projects like the 6-plex in the Ingram Subdivision. These projects provide many jobs for Kwanlin Dün citizens.





After lots of hard planning, work began on the Cultural Centre site at the foot of Black Street in the spring of 2010.

Planning

Various planning activities progressed in 2009-10 including:

- **Employment Centre Study:** A feasibility and scoping study to establish a new Kwanlin Dün Employment Centre was conducted during 2009-10 (this study was funded as a benefit of a Yukon Construction Asset Agreement). The study reviewed the education levels and skills inventory of KDFN citizens. It also prioritized opportunities and gaps in services identified by KDFN frontline employees and clients.

It is expected the study's findings and recommendations will be presented to Chief and Council near the end of 2010. If the proposal is approved, work on a pilot project will begin in 2011 to determine the viability of the Employment Centre concept in a "real world" environment.

- The draft of Kwanlin Dün's Integrated Community Sustainability Plan (ICSP) was completed and will go out for consultation in the fall of 2010. The plan will result in the release of \$2.1 million to KDFN for infrastructure

improvement projects.

Future Directions

Cultural Centre

Looking ahead for the coming year, Economic Development will continue to support the cultural centre project by continuing to play an active role in the construction, program and exhibit development, employment and staff training. A Project Development Manager was hired onto our team in July 2010 and a KDFN citizen was hired as a trainee Executive Director in September.

Our plan is to attract significant business to the centre, in the form of conferences, events and space rentals. This will help provide funding for cultural programming as well as assist in recovering operating and maintenance costs for the building. To help market the centre and secure new business, we will be forming partnerships with Yukon College, Tourism Industry Association, Yukon Convention Bureau and Yukon government's Department of Tourism and Culture.

Other priorities for 2010-11 include:

- Establishment of a Business and Investment Trust including restructuring of Kwanlin Dün's business entities in order to reduce liabilities and protect assets;
- Continued negotiation and implementation of Yukon Asset Construction Agreements;
- Follow through on the Kwanlin Dün Employment Centre project and completion and implementation of the Integrated Community Sustainability Plan;
- Maximization of employment and training opportunities for KD citizens and beneficiaries.

Education, Human Resources & Social Assistance

In 2009-10, the Education, Human Resources and Social Assistance Department consisted of the following main program areas:

- K-12 Education
- Adult Education
- Human Resources
- Social Assistance

Major Initiatives

Developing Foundations

During the course of the year the foundations of many services offered by the department were strengthened and renewed.

Human Resources was established as a professional, effective and efficient service, working toward meeting the interests of a growing and complex organization.

The beginnings of a KDFN Occupational Health and Safety program were established to comply

with regulations and ensure the health and safety of KDFN employees in the workplace. An Occupational Health and Safety Committee was set up, along with introductory training and the initial stages of policy development.

Through an agreement with the Yukon College, the full-time instructor position for the House of Learning was made permanent, providing greater certainty for the program from year-to-year. A new cost-shared position was also established in partnership with Yukon College combining half-time instruction and program administration with half-time Employment Training Officer (ETO) duties. The position is not permanent but is renegotiated yearly with Yukon Advanced Education. As a result of these changes, the number of students successfully completing College Preparation at the House of Learning rose, and there was a significant increase in program offerings to the community and KDFN staff.

House of Learning honoured KDFN's Yukon College students at a year end celebration.

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Councillor Helen Charlie awards a certificate to her daughter Amanda Calbery who attended College Prep courses at the House of Learning. Amanda is now in the First Nations Governance and Public Administration Program at Yukon College.

Demand for Adult Education

The demand for post-secondary education and training increased dramatically during the year, in large part due to the support services the Department has put in place and to the visible support and success of the House of Learning program. This is a remarkable and hopeful trend but, for the first time the post-secondary student financial assistance program found itself in a deficit position and was unable to keep pace with the demand for assistance. As a result of increasing demands on a limited fund, the Department began to investigate policy alternatives and to consider strategies in regard to negotiating increased funding levels under Financial Transfer Agreements with Canada.

K-12 Education (Tutor Program)

A KDFN tutor program was established in Elijah Smith Elementary School in January 2010 to run for the remainder of the school year and to be renewed

for the following year. Reports on the success of the program were extremely positive.

Focus on Education

Toward the end of the fiscal year, and as part of budget planning for 2010-11, the Department worked with other departments on a plan to move responsibilities among departments to better balance workloads and group common services together. The plan affected the responsibilities of the department for human resources, social assistance and the Dusk'a Learning Centre, the overall goal being to focus our responsibilities on developing education.

Future Directions

Focus on Education

As a result of discussions with senior management and Chief and Council, in April 2010 the responsibility for Human Resources was moved to Administration, the responsibility for Social Assistance was grouped with housing, and the Adult Care service was grouped with Health. At the same time, the Department took over responsibility for the Dusk'a Head Start Learning Centre. The grouping of the Dusk'a Learning Centre brought all aspects of education from early childhood, through K-12 and post secondary together, allowing for a unified approach to education in the community.

The planned reorganization of the Education department's services will involve a transitional period. Consultations with the Health department will continue as the Dusk'a Learning Centre is reorganized. The departments of Health and Education will also collaborate on the transition of the Adult Care program from Education to Health. It is expected that

the transition of Social Assistance will take some time pending a review of the housing organization.

Developing Foundations

Due to the need to comply with regulations in regard to Occupational Health and Safety and create a safe and healthy workplace for employees, the department will continue its work on developing policy, safety training and developing a work climate that is committed to the well being and safety of employees.

The department will continue in its efforts to support access to adult training and education opportunities. We will also continue working to establish a permanent KDFN community campus.

The department, together with Health, will collaborate on transitioning the current Dusk'a Head Start Learning Centre into a Family Learning Centre. The

results of an intensive review in the previous year by Child Care services showed the need for major changes in professional standards, while the results of assessing the facilities indicated the need for major renovations. Together, these reviews pointed to the need to close the Centre for a period of time in the summer season of 2010 in order to undertake the necessary renovations and implement the changes necessary to better serve the community and ensure continued licensing.

Meeting increased Adult Education demands

The development of better supports and the promotion of adult education tend to drive demand upwards. While that is a positive outcome, the organization must build its capacity to keep pace with the demand it creates. With this mind, Education will continue to investigate policy alternatives and options for increasing the level of funding provided for post secondary student financial support under Financial Transfer Agreements with Canada.

K-12 Education (Tutor Program)

Education will work with Elijah Smith Elementary School and Yukon Education to continue the successful tutoring program established in the current year. The department may also consider the possibility of establishing a community-based tutoring program within the framework of an after-school program.

With the continued commitment to exercising self-government interests in K-12 education, Education will participate actively in planning for a KDFN Kindergarten. The department sees that while the new Dusk'a Head Start Family Learning Centre is the foundation for young children going on to Kindergarten, it is also the foundation for developing a KDFN Kindergarten in terms of programming, the integration of language and culture, community and family involvement, and the development of community capacity.

Making applesauce at the Dusk'a Learning Centre.



Governance Secretariat

The Governance Secretariat supports activities associated with negotiations and implementation of the Final and Self Government Agreements, Programs and Services Transfer Agreements and other legal agreements. It also helps to develop and implement KDFN's legislation and policy. Additionally, the secretariat manages intergovernmental affairs, oversees the elections process, coordinates annual General Assemblies and provides communications support to our government.

Major Initiatives

In 2009-10, the role of the department changed to take on more of a policy function within KDFN. In addition to working on a variety of important land claim implementation tasks related to Financial Transfer Agreements (FTA), Programs & Services Transfer Agreements (PSTA) and the Implementation Working Group (IWG), the secretariat was also involved with initiatives such as KDFN's Beneficiary Referendum,

education policy development, strategic planning, dual citizenship policy, and the Lands Act.

The Beneficiary Referendum on three different policies was a substantial focus in 2009-10. At the end of September 2009, we held a beneficiaries meeting on the proposed referendum policies. Later in the year, a campaign was initiated by the secretariat to inform beneficiaries about the three policies and let people know how they could vote. The secretariat also worked with Council to develop a Referendum Code to guide how the referendum was held. Work on the referendum continued into the next fiscal year and the three policies were strongly approved by beneficiaries in June 2010.

The Secretariat also secured funding to do a governance manual and for Human Resources training for leadership, initiated a strategic planning process and organized the Olympic Torch celebration.

Community members celebrated the great voter turnout at the Beneficiary Referendum and the hard work of KDFN staff and fieldworkers.





Staff and fieldworkers were hired in the spring to work on the Beneficiary Referendum Campaign. people worked hard to ensure Beneficiaries knew how they could vote and understood the three policies being voted on. *Left to right: Anne-Marie Miller, Charlene Burns, Honey-Starr Sidney, Jacquie Shorty (Referendum Coordinator), Mabel Logan (Admin Assistant), Mandy Jack and Dianne Smith.*

Future Directions

KDFN's current Financial Transfer Agreement (FTA) with Canada, which provides us with almost \$10 million a year, is up for renegotiation. However, Canada's current positions on FTAs will have negative impacts on KDFN. Therefore, the secretariat will be supporting Council as KDFN focuses on securing new financial agreements that appropriately reflect KDFN's unique challenges and context.

The secretariat will also be working on a database system that will support FTA negotiations and provide statistics to be used for programs and services. The database will also serve to keep the KDFN Citizenship List up to date.

In the coming year, the secretariat will be increasing its focus on KDFN's internal and external communications. This will involve regular newsletters to citizens, improvements to the website and additional strategic activities that will help the government carry out its work effectively.

As a result of the successful Beneficiary Referendum, work has been initiated to develop an Investment

Governance Act and the related trust fund. The secretariat has begun assembling the team of KDFN staff and advisors that will be required to develop both the Act and the Trust. Additionally, we will continue working with the Heritage, Lands and Resources Department on the development of a Settlement Land Act.

We have also been working with a project team from KDFN's Department of Education and House of Learning to research policy options for post secondary support program and to draft policy to renew the education support program.

In preparation for the 2011 Chief & Council election, the secretariat has initiated revisions to KDFN's Election Rules. We are also working on developing KDFN's five year strategic plan in consultation with the community. Additional future work includes work on policies related to Chief and Council, dual citizenship and consultation. We also will be developing a Revised Statutes Act. The secretariat will continue to ensure governance training occurs.

Health & Justice

In 2009-10, the Health & Justice department consisted of four main program areas:

- Home and Community Health Services
- Community Wellness Program
- Dusk'a Headstart Learning Center
- Social Justice Program

Major Initiatives

UyidYnji Tl'äku (I let it go now)

Community Wellness and Social Justice worked in partnership to deliver an extremely successful residential school gathering and celebration potlatch in November 2009. Hundreds of survivors and their families from all over the Yukon and northern BC gathered at Nakwataku for three days to share stories, gain knowledge and tools, and support each other on their healing journey. Hundreds more gathered on the last evening for a celebration potlatch.

Mom's Moving Forward

Community Wellness and Social Justice also worked collectively to deliver a new program for moms. Funded by the Yukon government's Women's Directorate, the program ran three days per week for a six week period and involved participants in its design and delivery. Many partners were also involved in its delivery. The program included information and activities on parenting, communication skills, healthy relationships, arts and culture.

Jackson Lake Land-Based Healing Program

In 2009-10, Community Wellness and Social Justice were also busy working on developing the Jackson Lake Land-Based Healing Program. Funding was secured to implement a 2010 pilot project. A steering committee of community members and staff met regularly to guide the design of the program.

Youth Camps

Youth programming was enhanced as a way of increasing our contact with children and youth. In the summer of 2009, Justice and Wellness hosted five youth "Back to the Land" camps at Jackson Lake for youth 8-17 years old. A total of 41 youth entered the camps that were developed to empower young people through exposure to the land, cultural activities and adventure-based activities. In March 2010, another camp for youth took place over Spring Break.

Health Services Database

A computerized database for Health was completed and implemented. The database tracks who is accessing our services and how often. We are also able to tell how many clients from the



Community wellness offers a variety of workshops to help people learn about their culture and healthy living. Women at this traditional medicine workshop learned how to make a salve using spruce pitch.

community have specific health conditions, such as diabetes. This information helps us plan our health services and educational programs.

Other ongoing program work:

Community Wellness

In 2009-10, the Community Wellness Program was kept busy providing counselling and doing assessments, referrals and outreach. The program also provided different workshops and events, delivered healing programs and aftercare, and facilitated support groups. We also had an Elder Advisor position to provide additional support to Residential School Survivor programming. Over 335 participants attended workshops, retreats and circles and over 100 individual clients accessed ongoing support and counselling.

Home and Community Health Services

In the fall of 2009, Health Services was kept very busy with education and immunization related to the H1N1 virus and other illnesses. In 2009, we provided a record number of vaccinations (502 regular flu vaccines and 889 H1N1 vaccines). Over 1200 clients attended the nurses' daily clinic and there were also 4760 clients seen away from the Health Centre. The doctors provided clinics once a week and had 467 contacts with 92 regular clients plus 148 non-regular clients. Nurses involved in the "No Fixed Address Street Outreach Van" had about 3000 contacts with people.

Social Justice

The justice program obtained funding through the Aboriginal Justice Services to hold a two week training workshop on Medicine Wheel facilitator training which 12-15 people participated in. Justice also conducted staff training in a diverse number of areas and spent time preparing to become its own department in 2010-11.



This moose tanning workshop with Elder Effie Campbell and kids from Elijah Smith School is another example of the diversity of programs that Health offers.

Dusk'a Head Start Learning Centre

In 2009-10, the Dusk'a Head Start Learning Centre underwent an intensive review by Yukon Child Care Services. The review examined critical areas of the program, the organization, and staff performance. The renovation needs for the Learning Centre facilities were also assessed.

In anticipation of the results of the review, the Director of Health and the Director of Education, HR and Social Assistance worked to develop a reorganization plan for the Learning Centre. Reorganization efforts focused on implementing professional standards and accepted early childhood education practices which would meet licensing requirements and allow the Centre to better assist and involve families in the process of child development. Budgets for the upcoming fiscal year were developed based on moving responsibility for the Learning Centre from Health to Education.

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Future Directions - Health

The Health Department is undergoing a restructuring in 2010-11. The Justice Program has evolved into its own department. The Dusk'a Head Start Learning Centre has moved under the Department of Education's umbrella, concentrating all aspects of education from early childhood to adult education into one department.

The Health department now has three main program and service areas: health promotion; home and community care; and clinical counselling.

Our new **Clinical Counselling Services** means clients do not have to leave the community if they wish to see a counsellor for individual or group therapeutic counselling. The service provides confidential, comprehensive, culturally appropriate services to adults, children/youth and families.

Health Promotion plans to develop programming and services based on the Medicine Wheel /Circle of Life concept. As well, adolescent programming will involve health and safety education evening sessions and we have plans to do educational activities in a community "Coffee Shop," a place where people can gather and socialize in a safe environment. We also plan to work more cooperatively with other departments, to assist community members seeking opportunities for life-long learning.

Our **Home and Community Care** services will continue to provide integrated, comprehensive case managed home nursing and Elder Support Worker services. As a result of restructuring, Health is now responsible for the Elder Care program. We will be developing and implementing training to ensure that all Elder Care workers are able to provide the best quality safe care for clients in their homes.

Other Health initiatives planned for 2010 include:

Capacity Building

Health is working towards increasing the number of Kwanlin Dün citizens working at the department by providing on-the-job training, making some new positions open only to Kwanlin Dün citizens, and providing mentoring opportunities for community members in the Health Center.

Recreation and Youth Programming

Health Center staff are seeking core funding to hire a manager to establish a new recreation program. The manager will then be asked to develop innovative programs for various age groups. Health also plans to hold a small youth conference to identify needs and aspirations of youth and develop a strategy plan.

Enhanced Community Wellness Strategy

Health will be identifying the range of appropriate services and approaches required to reducing substance misuse. Health and Justice will work together to support safe quality services at the Jackson Lake Center and we will endeavour to reduce the impacts of Residential School on Survivors and Intergenerational Survivors through holistic, culturally appropriate programming. Health also plans on hosting more healthy living forums and celebrations.

Environmental health activities

In the coming year, staff will focus on using only green products in the center (such as biodegradable detergents and paper/wood utensils). Additionally, as part of the environmental health education strategy, Health will focus on working with other community services to improve the environmental situation in Kwanlin Dün homes, buildings and community.



Kwanlin Dün hosted a very successful residential school gathering and celebration potlatch in November 2009, called UyiD'Ynji TI'äku (I let it go now). Hundreds of people attended from the Yukon and North BC. Although there were many tears, there was also much laughter and joy. The event was a strong demonstration of our people's strength and resilience.

Increased Culture and Language

Health will explore using more traditional food in our programming, establishing an elder's cultural advisory group, developing a calendar of land-based activities, hosting language classes for staff, exploring changing community street signs into traditional language, and supporting creative cultural talents within our community.

Future Directions - Justice

Administration of Justice

KDFN is moving into exploratory discussions with Canada and Yukon. Our work will include doing visioning with the community, researching traditional KDFN justice practices and other justice projects in other jurisdictions, and scoping out KDFN participation in the administration of justice. This work will prepare KDFN to move into administration of justice framework negotiations.

Child Welfare

Justice will be working on interim arrangements for child welfare service delivery within KDFN community and further developing our capacity and programs for safe and collaborative delivery of child welfare related prevention, advocacy and intervention related services. We will be setting standards for

cultural safety and cultural competence of individuals working within the system.. Our intention is to develop a plan with partners to work towards taking down authority for child welfare.

Policing Review

KDFN will be working with other First Nations and government partners to complete the Yukon Policing Review and follow-up implementation with the goal of contributing to developing an improved policing service for KDFN.

Programming/ restorative justice initiatives

We will continue to develop and provide programs and services to KDFN citizens and families who are in conflict with the law or in need of support from victim services, probation, or court related services. Building on past success, we will develop restorative justice options for dealing with child welfare, victim services, policing, courts or corrections related issues.

Land-based healing

In the summer of 2010, we piloted two intensive land-based healing camps at the Jackson Lake Healing Centre. We are doing a long-term evaluation to measure the effectiveness of these camps and are working to secure continued funding for ongoing land-based healing programs and services at Jackson Lake.

Heritage, Lands and Resources

The work of Heritage, Lands and Resource Department (HLRD) falls into two main categories:

- implementing the parts of our land claim agreements that deal with land and natural resources; and
- taking care of KDFN lands and heritage for the future.

Major Initiatives

Lands Administration

Our department worked with KDFN Lands Committee to initiate work on a Settlement Land Act for Kwanlin Dün lands. A comparative study of other Yukon First Nation lands management systems helped us identify building blocks for our own act and regulations.

In 2009-10 we continued to survey KDFN's Settlement Land. At the end of 2009, 95% was done with only nine parcels left to be surveyed.

In addition to reviewing development applications submitted under the Yukon Environmental & Socio-economic Assessment Act (YESAA), such as applications for the Whistlebend subdivision or a mining exploration project near Livingstone Creek, the department participated in an independent five-year review of this Act and ongoing intergovernmental discussions of the review's recommendations.

We received \$59,000 from the Yukon government to research options and develop templates for the use of leases on for KDFN lands, both for citizens who need

to get mortgages for their houses and for commercial activities. This work is nearing completion.

Land Use Planning

Local Area Plans were completed for most of the area north of Whitehorse, and for Golden Horn and Mt. Lorne areas to the south. Work was also initiated on a Local Area Plan for Marsh Lake. KDFN participated in the five year review of the City of Whitehorse's Official Community Plan (OCP), working to ensure the City's zoning was compatible with, and respectful of, KDFN lands, values and future developments.

Until the fall of 2009, KDFN was participating in the Steering Committee for the planning of Kusawa Park. However, disagreements between First nations and the Yukon government over co-operative management regimes for the park stalled planning activities. Concerns about co-management have also delayed management planning efforts on the Lewes Marsh Habitat Protection Area.

Chief Smith and staff of the Heritage, Lands and Resources Department talk with a consultant about the results of fish studies in the Fish, Louise, and Franklin lakes system. These studies were related to Yukon Electric's water licence application. *Left to Right: Nick de Graff, Rosanna White, Tom Beaudoin, Chief Smith and Dave Sembsmoen.*



Elders were involved in identifying sites suitable for cemeteries and Heritage, Lands & Resources worked with a contractor to develop appropriate options.

To assist with land use planning and management, the department initiated work in 2009-10 on an inventory of natural and heritage resources within KDFN's Traditional Territory. Field studies of rural parcels and adjacent areas started in the summer of 2009 and continued in 2010. The work has been funded by monies raised through the Northern Strategy Trust Fund.

Resource Management

HLRD staff sit on the Devolution Transfer Agreement working group set up to work on revising Yukon resource regulations (laws that deal with forestry, mining, waters). In 2009-10, the group's focus was on new legislation and regulations for forestry. KDFN also participated in the Alaska Highway Aboriginal

Coalition that represents First Nations along the proposed pipeline route. HLRD provides technical support to the committee on an ongoing basis.

Fish and Wildlife Management

We participate on the Southern Lakes Wildlife Coordinating Committee. In 2009-10, the committee spent considerable time on developing recommendations for caribou management and on recommendations on moose recovery and harvest management.

HLRD also participates in the Northern Mountain Caribou Working Group, the Elk technical and management committees, and the Baikal Sedge Recovery Strategy.

Work has continued on the multi-year Michie/McClintock Juvenile Chinook Salmon Study which focuses on upper Michie Creek, the primary spawning location for salmon migrating past Whitehorse.

continued on next page

HLRD staff sit on the Southern Lakes Wildlife Coordinating Committee which researches, This committee consults with community members and develops management recommendations for caribou, moose and other animals.



Heritage Resource Management

In 2009, KDFN continued working with the Yukon government and other First Nations on ice patch research work and collected traditional knowledge on hunting techniques and caribou migrations from elders during tours to the ice patches. *[[was there field work in 09?]]*

We also secured \$195,000 from the Northern Strategy Trust Fund to do archaeological inventory work in the M'Clintock watershed in the next two years.

Other Responsibilities

HLRD has been working on resolving issues related to the overlap of our Traditional Territory with a number of other First Nation Traditional Territories. These overlaps severely limit our ability to implement sections of our land claims agreements.

Future directions

Priorities for the upcoming year will focus on:

- Documentation of heritage and Traditional Knowledge information;
- Preparation of a Lands Act and associated regulations, policies and procedures;
- Development of Local Area Land Use Plans;
- Field study of Natural and Heritage Resources within our Traditional Territory;
- Negotiation of Traditional Territory overlap agreements;
- Cemetery policies and planning for a new site on the Long Lake Road and the expansion of an existing site at Marsh Lake; and
- Negotiation of a participation agreement with TransCanada Pipelines.
- Work on the Southern Lakes Wildlife Coordinating Committee dealing with the management of moose, predators and sheep. The committee will also work on an area-wide wildlife assessment for large and small mammals and birds.

HLRD staff help develop Local Area Plans for areas like Marsh Lake, which includes the wetlands at Judas Creek (below).



Financial Summary Statements 2009-2010

MANAGEMENT'S STATEMENT OF RESPONSIBILITY

The accompanying consolidated financial statements of Kwanlin Dun First Nation are the responsibility of the First Nation's management and have been approved by the Chief and Council.

These consolidated financial statements have been prepared in conformity with accounting principles as defined in Note 1 to the financial statements, and, where appropriate, include amounts that are based on management's best estimates and judgments.

Management has established internal control systems to ensure that the financial information is objective and reliable and that First Nation assets are safeguarded.

The consolidated financial statements have been audited by the independent auditor, Peter Markila, Chartered Accountant. His report outlines the scope of his audit and expresses his opinion on the consolidated financial statements.


Chief

AUDITOR'S REPORT

To the Members of the
Kwanlin Dun First Nation:

I have audited the consolidated statement of financial position of the Kwanlin Dun First Nation as at March 31, 2010, and the consolidated statements of operations, changes in net financial assets and cash flows for the year then ended. These consolidated financial statements are the responsibility of the organization's management. My responsibility is to express an opinion on these consolidated financial statements based on my audit.

I conducted my audit in accordance with Canadian generally accepted auditing standards. Those standards require that I plan and perform an audit to obtain reasonable assurance whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the consolidated financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation.

In my opinion, these consolidated financial statements present fairly, in all material respects, the financial position of the First Nation as at March 31, 2010, and the results of its operations and its cash flows for the year then ended in accordance with Canadian generally accepted accounting principles.

Whitehorse, Y.T.
August 9, 2010

Peter Markila
Chartered Accountant

KWANLIN DUN FIRST NATION

STATEMENT 1

CONSOLIDATED STATEMENT OF FINANCIAL POSITIONMARCH 31, 2010

	<u>2010</u>	<u>2009</u> (restated)
FINANCIAL ASSETS		
Cash and term deposits	\$ 6,076,672	\$10,533,812
Accounts receivable	754,528	546,133
Grants receivable	1,529,126	2,422,672
Restricted cash (Note 3)	36,662,129	36,897,018
Investments (Note 4)	315,827	298,551
Investment in 42135 Yukon Inc. (Note 5)	<u>4,197,048</u>	<u>2,005,814</u>
	<u>49,535,330</u>	<u>52,704,000</u>
LIABILITIES		
Accounts payable and accrued liabilities	2,724,471	3,031,736
Deferred revenue (Note 6)	312,806	861,942
CMHC reserves (Note 7)	2,039,335	1,929,282
Debt (Note 8)	<u>5,022,565</u>	<u>5,881,225</u>
	<u>10,099,177</u>	<u>11,704,185</u>
Net financial assets	<u>39,436,153</u>	<u>40,999,815</u>
NON-FINANCIAL ASSETS		
Tangible capital assets (Note 9)	21,157,622	19,032,785
Prepaid expenses	<u>10,778</u>	<u>4,105</u>
	<u>21,168,400</u>	<u>19,036,890</u>
ACCUMULATED SURPLUS (Note 10)	<u>\$60,604,553</u>	<u>\$60,036,705</u>
Contingent liabilities (Note 12)		

Approved:

Al Chief
Chief

Shelby Dancer
Councillor

Peter Markila
Chartered Accountant

KWANLIN DUN FIRST NATION


STATEMENT 2

CONSOLIDATED STATEMENT OF OPERATIONS

FOR THE YEAR ENDED MARCH 31, 2010

	<u>2010</u>	<u>2009</u> (restated)
Revenues		
Government of Canada - FTA	\$ 9,867,469	\$ 9,340,612
Indian and Inuit Affairs	454,048	1,283,970
Government of the Yukon	682,504	1,147,340
Canada Mortgage and Housing Corporation	62,511	(76,244)
Personal income tax and GST	824,209	1,344,205
Health and Welfare, Canada	920,680	697,606
Rentals	1,480,984	1,280,658
Interest	205,113	1,171,191
Administration	658,284	547,972
Aboriginal Labour Force Alliance	221,463	401,707
Recognition of prior year's deferred revenue	347,783	1,971,225
Compensation payment	862,212	862,212
Other	<u>1,442,361</u>	<u>1,629,891</u>
	<u>18,029,621</u>	<u>21,602,345</u>
Departmental expenditures		
Chief and Council	2,622,969	1,964,863
Health and social	5,764,883	3,854,371
Natural and cultural resources	1,216,863	2,624,167
Education and training	910,609	1,089,753
Government services and housing	4,068,389	3,860,184
Administration	<u>2,878,060</u>	<u>1,997,281</u>
	<u>17,461,773</u>	<u>15,390,619</u>
Excess of revenue over expenditures	<u>567,848</u>	<u>6,211,726</u>
Accumulated surplus, beginning of year		
As previously reported	-	51,863,083
Prior period adjustment (Note 2)	<u>-</u>	<u>1,961,896</u>
As restated	<u>60,036,705</u>	<u>53,824,979</u>
Accumulated surplus, end of year	<u>\$60,604,553</u>	<u>\$60,036,705</u>

Peter Markila
Chartered Accountant

An aerial photograph of a town, likely Whitehorse, Yukon, showing a mix of residential and commercial buildings, parking lots, and a large lake in the background. The image is semi-transparent, allowing the text to be overlaid clearly.

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